

HONVÉDELMI  
MINISZTÉRIUM

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Az ENSZ békefenntartás reformja.  
A magyar katonai hozzájárulás lehetőségei.

Dr. Szatmári László alezredes  
HM Védelempolitikai Főosztály  
Művelet-stratégiai osztály

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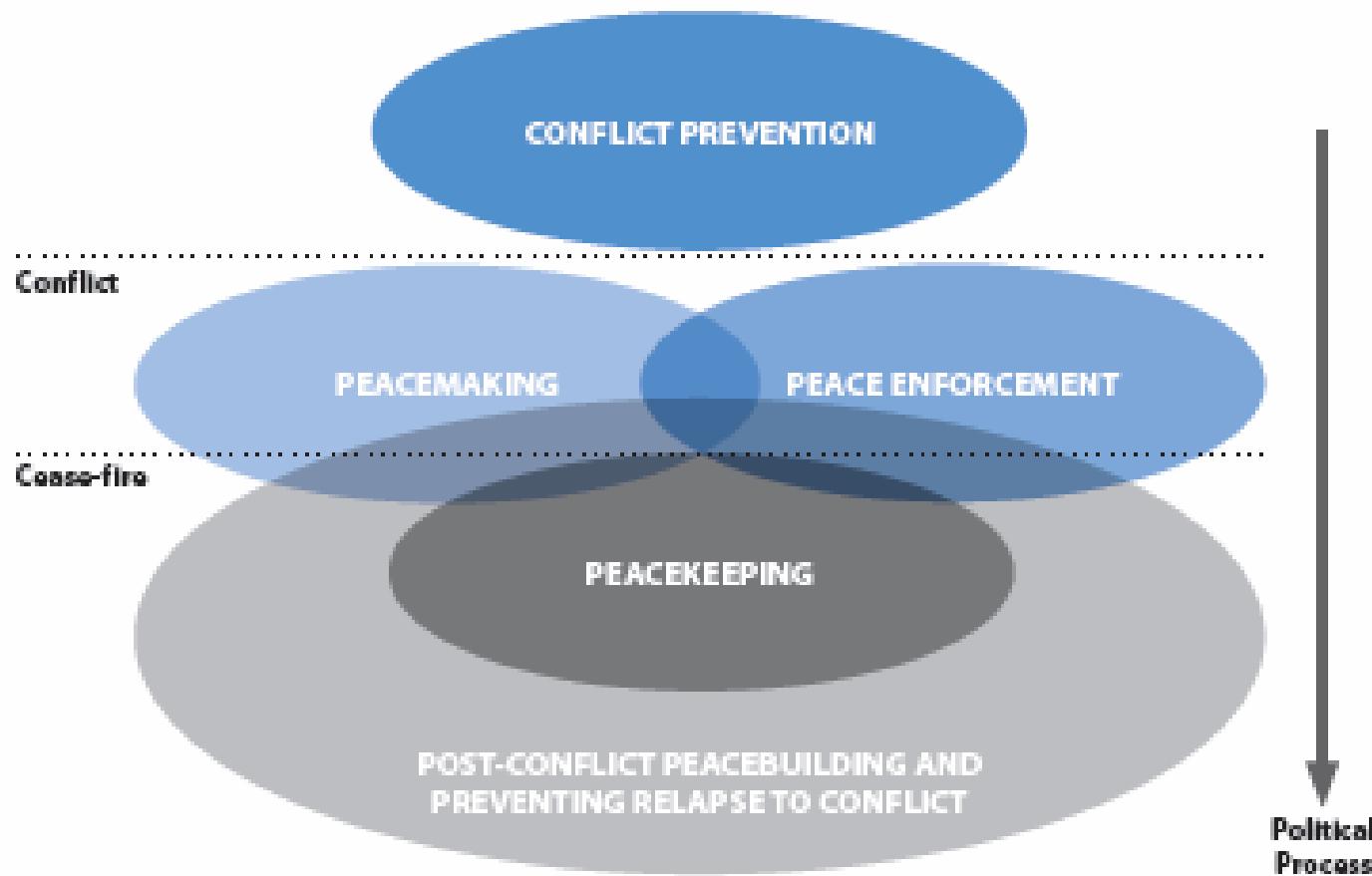
„Az ENSZ békefenntartás reformja” konferencia. - Szolnok, 2016. május 11.

1. A békeműveletekről általában
2. Az ENSZ
  - a békefenntartásról általában
  - ENSZ missziók a világban
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3. A magyar katonai hozzájárulás lehetőségei

## A békeműveletekről általában

- **Konfliktus megelőzés (Conflict prevention)** A peace operation employing complementary diplomatic, civil, and, when necessary, **military means**, to monitor and identify the causes of conflict, and take timely action to prevent the occurrence, escalation, or resumption of hostilities.
- **Béketeremtés (Peacemaking)** The process of diplomacy, mediation, negotiation, or **other forms** of peaceful settlements that arranges an end to a dispute and resolves issues that led to it.
- **Békefenntartás (Peacekeeping)** **Military operations** undertaken with the consent of all major parties to a dispute, designed **to monitor and facilitate implementation** of an agreement (cease fire, truce, or other such agreement) and support diplomatic efforts to reach a long-term political settlement.
- **Békekikényszerítés (Peace enforcement)** Application of **military force**, or the threat of its use, normally pursuant to international authorization, to compel compliance with resolutions or sanctions designed to maintain or restore peace and order.
- **Béke-építés (Peacebuilding)** Stability actions, predominately diplomatic and economic, that strengthen and rebuild governmental infrastructure and institutions in order to avoid a relapse into conflict.

Figure 1 Linkages and Grey Areas



## Az ENSZ békefenntartásról általában

- Charter of the United Nations: “**save succeeding generations from the scourge of war**”
- Peacekeeping - **not explicitly provided for in the Charter**
- United Nations Security Council - primary responsibility for the maintenance of international peace and security. (May adopt a range of **measures, including the establishment of a United Nations peacekeeping operation.**)
- The legal basis for such action: Chapters VI, VII and VIII
- **Chapter VI:** “Pacific Settlement of Disputes”
- **Chapter VII:** provisions related to “Action with Respect to the Peace, Breaches of the Peace and Acts of Aggression”.
- **Chapter VIII:** involvement of regional arrangements and agencies in the maintenance of international peace and security, provided such activities are consistent with the purposes and principles outlined in Chapter I of the Charter.

## Role of peacekeeping

- The boundaries between conflict prevention, peacemaking, peacekeeping, peacebuilding and peace enforcement **have become increasingly blurred**. Peace operations are rarely limited to one type of activity.
- While UN peacekeeping operations are, in principle, deployed to support the implementation of a ceasefire or peace agreement, they are often required to play an **active role in peacemaking efforts** and may also be involved in early peacebuilding activities.
- Today's multidimensional **peacekeeping operations facilitate** the political process, **protect** civilians, **assist** in the disarmament, demobilization and reintegration of former combatants; **support** the organization of elections, **protect and promote** human rights and **assist** in restoring the rule of law.
- UN peacekeeping operations **may use force** to defend themselves, their mandate, and civilians, particularly in situations where the State is unable to provide security and maintain public order.

## ENSZ békefenntartók feladatai

- **Observation, monitoring and reporting** – using static posts, patrols, overflights or other technical means, with the agreement of the parties;
- **Supervision** of cease-fire and support to verification mechanisms;
- Interposition as a **buffer and confidence-building** measure.

In particular,

- **Deploy to prevent** the outbreak of conflict or the spill-over of conflict across borders;
- **Stabilize conflict** situations after a cease fire, to create an environment for the parties to reach a lasting peace agreement;
- **Help to restore** law and order and appropriate judicial processes;
- **Monitor and advise** on human rights and international humanitarian law;
- **Liaise** with host nations, internal and external parties, including regional organisations and NGOs;
- **Monitor and report** on developments within or in proximity to the area of operations;
- **Protect civilians**;
- **Promote** human security, confidence-building measures and power-sharing arrangements;
- **Assist** in implementing comprehensive peace agreements;
- Lead states or territories through a **transition** to stable government, based on democratic principles, good governance and economic development

# ENSZ Missziók

## Personnel

- Uniformed personnel: 104,773 (as of 31 March 2016)
  - Troops: 89,546
  - Police: 13,434
  - Military observers: 1,793
- Civilian personnel: 16,471 (as of 31 July 2015)
  - International: 5,256
  - Local: 11,215
- UN Volunteers: 1,809 (as of 31 March 2016)
- Total number of personnel serving in 16 peacekeeping operations: 123,053
- Countries contributing uniformed personnel: 123
- Total fatalities in current operations: 1,689
- Total fatalities in all peace operations since 1948: 3,466

## Financial aspects

- Approved resources for the period from 1 July 2015 to 30 June 2016: about \$8.27 billion
  - Outstanding contributions to peacekeeping (30 June 2015): about \$1.6 billion
-

**UNITED NATIONS PEACEKEEPING GROUP:  
CAPACITIES TO ENSURE INTEGRATION**



**DEPARTMENT OF  
PEACEKEEPING OPERATIONS**

Office of the Under-Secretary-General  
(DPKO/OUSG)

Office of Operations

Office of the Assistant Secretary-General

Africa I Division

Africa II Division

Asia, Middle East, Europe and  
Latin America Division

Office of Rule of Law and  
Security Institutions

Office of the Assistant Secretary-General

Police Division

Mine Action Service

Criminal Law & Judicial Advisory  
Service

Disarmament Demobilisation and  
Reintegration Section

Security Sector Reform Unit

Office of Military Affairs

Office of the Military Adviser

Current Military Operations Service

Force Generation Service

Military Planning Service

**SHARED CAPACITIES**

Office of the Chief of Staff

Executive Office

Situation Centre

Public Affairs Section

Peacekeeping Information  
Management Unit

Focal Point for Security

Policy, Evaluation and Training  
Division

Partnerships Team

Evaluation Team

Policy and Best Practice  
Service

Integrated Training  
Service

Office for the Peacekeeping  
Strategic Partnership

Senior Leadership  
Appointments Section

Audit Response and Boards of  
Inquiry Section

Conduct and Discipline Unit

**DEPARTMENT OF FIELD SUPPORT**

Office of the Under-Secretary-General  
(DFS/OUSG)

Office of the Assistant Secretary-General

Field Personnel Division

Field Personnel Specialist Support  
Service

Quality Assurance and Information  
Management Section

Field Personnel Operations Service

Field Budget and Finance Division

Budget & Performance Reporting  
Service

MOU & Claims Management Section

Reimbursement Policy and Liaison  
Section

Logistics Support Division

Air Transport Service

Strategic Support Service

Strategic Transport Service

Aviation Safety Section

Logistics Operations Section

Information & Communications  
Technology Division

Field Communications & IT  
Operations Service

Field Technology and Security  
Operations Section

Global Service Centre

UN Logistics Base (Brindisi, Italy)

UN Support Base (Valencia, Spain)

Regional Service Centre Entebbe

In January 2011, the title of this document was renamed from "UN Peacekeeping Operations: Background Note" to "UN Peacekeeping Operations Fact Sheet".



## UNITED NATIONS PEACEKEEPING OPERATIONS

Peacekeeping operations since 1948.....	71
Current peacekeeping operations.....	16
<b>PERSONNEL</b>	
Uniformed personnel..... (89,546 troops, 13,434 police and 1,793 military observers)	104,773
Countries contributing uniformed personnel.....	123
International civilian personnel (as of 31 July 2015).....	5,256
Local civilian personnel (as of 31 July 2015).....	11,215
UN Volunteers.....	1,809
Total number of personnel serving in 16 peacekeeping operations.....	123,053
Total number of fatalities in all UN peace operations since 1948.....	3,466 *
<b>FINANCIAL ASPECTS (US\$)</b>	
Approved budgets for the period from 1 July 2015 to 30 June 2016.....	About 8.27 billion
Outstanding contributions to peacekeeping (as of 30 June 2015).....	About 1.6 billion



\*Includes fatalities for all UN peacekeeping operations, as well as political and peacebuilding missions.

CURRENT PEACEKEEPING OPERATIONS										
Mission	Established	Troops	Military Observers	Police	International Civilians	Local Civilians	UN Volunteers	Total Personnel	Fatalities	Budget (US\$)
UNTSO	May 1948	0	151	0	88	146	0	385	50	74,291,900 (2014-15) *
UNMOGIP	January 1949	0	44	0	25	47	0	116	11	19,647,100 (2014-15) *
UNFICYP	March 1964	995	0	68	33	118	0	1,214	183	52,538,500
UNDOF	June 1974	813	0	0	50	90	0	953	46	51,706,200
UNIFIL	March 1978	10,598	0	0	257	591	0	11,446	309	506,346,400
MINURSO	April 1991	27	205	0	84	157	4	477	15	53,190,000
UNMIK	June 1999	0	8	8	109	219	24	368	55	40,031,000
UNMIL	September 2003	2,592	71	1,082	358	801	178	5,082	196	344,712,200
UNOCI	April 2004	3,811	182	1,354	301	660	137	6,445	139	402,794,300
MINUSTAH	June 2004	2,366	0	2,533	304	941	96	6,240	183	380,355,700
UNAMID	July 2007	14,294	174	2,934	811	2,601	159	20,973	232	1,102,164,700
MONUSCO	July 2010	16,936	456	1,245	816	2,654	399	22,506	101	1,332,178,600
UNISFA	June 2011	4,398	127	17	130	72	32	4,776	20	268,256,700
UNMISS	July 2011	12,109	184	1,197	787	1,215	441	15,933	43	1,085,769,200
MINUSMA	March 2013	10,808	40	1,100	585	661	155	13,349	86	923,305,800
MINUSCA	April 2014	9,799	151	1,896	518	242	184	12,790	20	814,066,800
<b>Total:</b>		<b>89,546</b>	<b>1,793</b>	<b>13,434</b>	<b>5,256</b>	<b>11,215</b>	<b>1,809</b>	<b>123,053</b>	<b>1,689</b>	<b>About \$8.27 billion**</b>

UNTSO - UN Truce Supervision Organization

UNMOGIP - UN Military Observer Group in India and Pakistan

UNFICYP - UN Peacekeeping Force in Cyprus

UNDOF - UN Disengagement Observer Force

UNIFIL - UN Interim Force in Lebanon

MINURSO - UN Mission for the Referendum in Western Sahara

UNMIK - UN Interim Administration Mission in Kosovo

UNMIL - United Nations Mission in Liberia

UNOCI - United Nations Operation in Côte d'Ivoire

MINUSTAH - United Nations Stabilization Mission in Haiti

UNAMID - African Union-United Nations Hybrid Operation in Darfur

MONUSCO - United Nations Organization Stabilization Mission in the Democratic Republic of the Congo

UNISFA - United Nations Interim Security Force for Abyei

UNMISS - United Nations Mission in the Republic of South Sudan

MINUSMA - United Nations Multidimensional Integrated Stabilization Mission in Mali

MINUSCA - United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic

\*NOTE: UNTSO and UNMOGIP are funded from the United Nations regular biennial budget. Costs to the United Nations of the other current operations are financed from their own separate accounts on the basis of legally binding assessments on all Member States. For these missions, budget figures are for one year (07/15-06/16) unless otherwise specified. For information on United Nations political missions, see DPI/2166/Rev.153 also available on the web at <http://www.un.org/en/peacekeeping/documents/ppbm.pdf>.

\*\*Includes requirements for the UN Support Office for the AU Mission in Somalia (UNSOA), the support account for peacekeeping operations and the UN Logistics Base in Brindisi (Italy) [A/C.5/69/24].

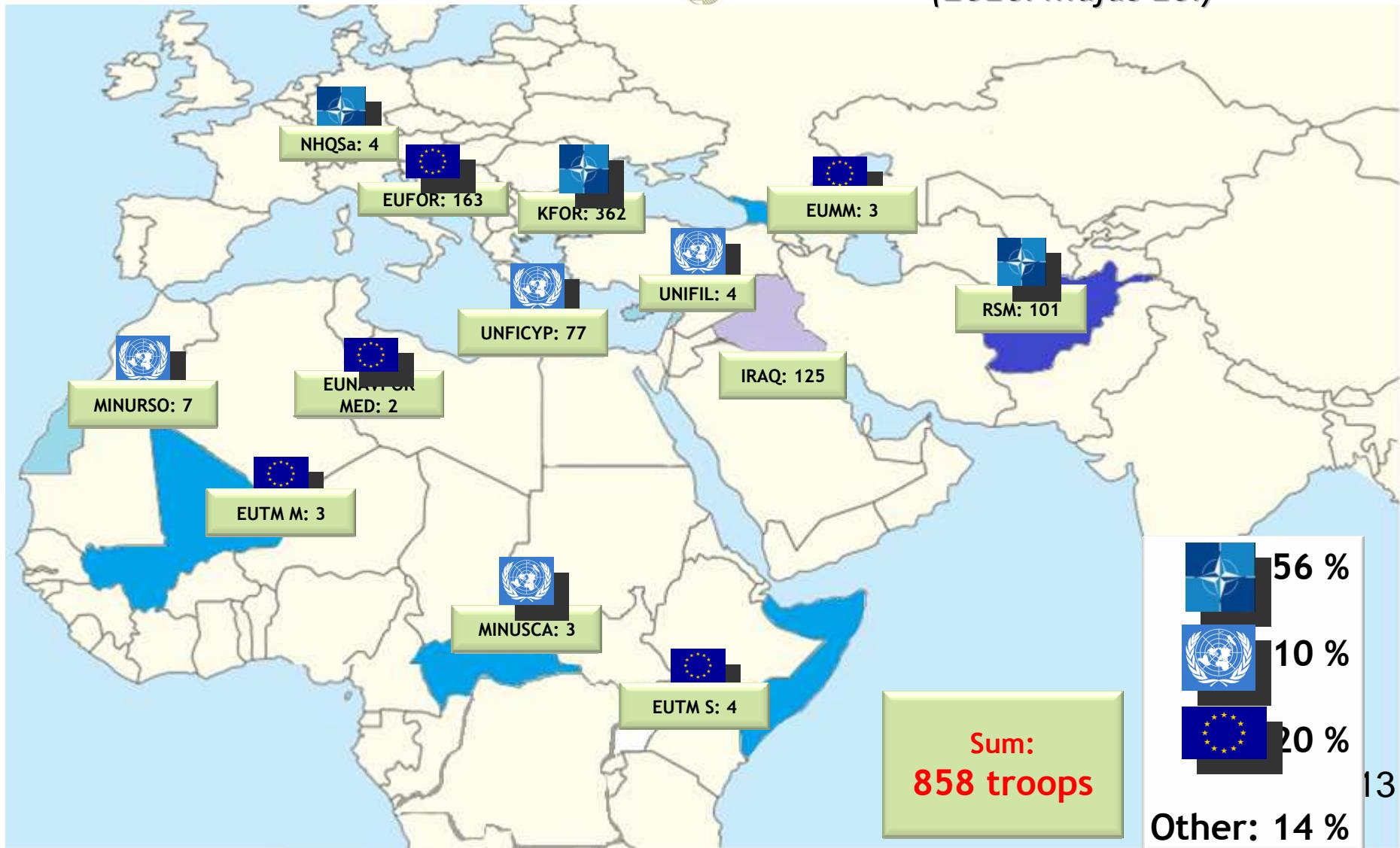
Prepared by the Peace and Security Section of the United Nations Department of Public Information, in consultation with the Department of Peacekeeping Operations, Department of Field Support and Department of Management — DPI/1634/Rev.179 — April 2016

## Az ENSZ békefenntartás reformja

- United Nations peacekeeping operations are deployed on the basis of a **mandate from the United Nations Security Council**.
- Report of the Panel on United Nations Peace Operations (**Brahimi Report, 2000**)
- United Nations Peacekeeping Operations: Principles and Guidelines (“**Capstone doctrine**”, 2008)
- A New Partnership Agenda: Charting a **New Horizon for UN Peacekeeping** (2009-2010)
- **High-level Independent Panel on Peace Operations** (2014-2015):
  - Comprehensive review of the whole question of peacekeeping operations in all their aspects
  - Comprehensive review of special political missions
  - Strengthening of the United Nations system

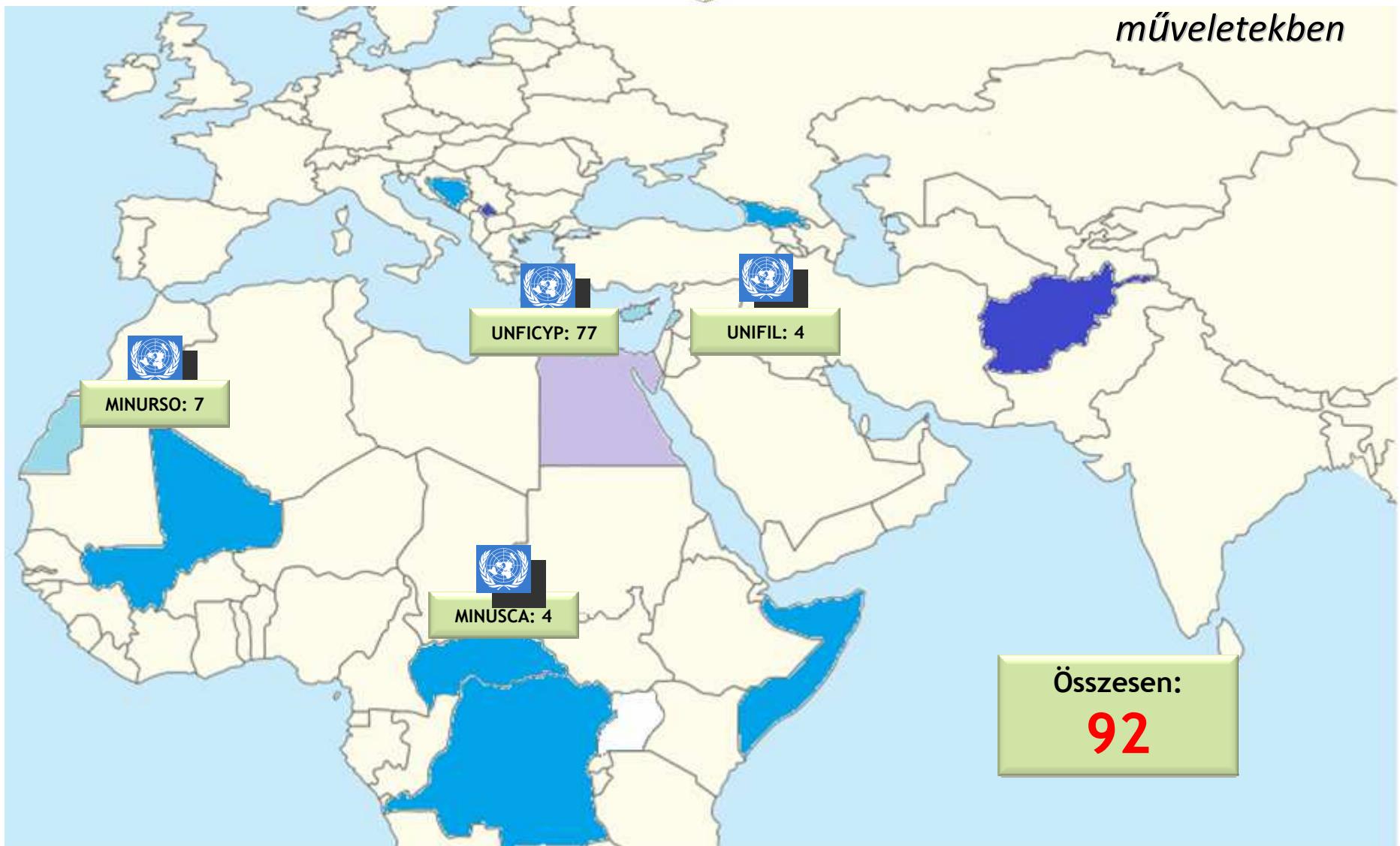


## MH aktuális műveleti létszámok (2016. május 10.)





MH aktuális műveleti  
létszámok ENSZ  
műveletekben



## MINURSO - United Nations Mission for the Referendum in Western Sahara

MINURSO was originally mandated to:

- Monitor the ceasefire;
- Verify the reduction of Moroccan troops in the Territory;
- Monitor the confinement of Moroccan and Frente POLISARIO troops to designated locations;
- Take steps with the parties to ensure the release of all Western Saharan political prisoners or detainees;
- Oversee the exchange of prisoners of war;
- Implement the repatriation programme;
- Identify and register qualified voters;
- Organize and ensure a free and fair referendum and proclaim the results.

While the organization of the referendum has not been possible to date, other requirements of the mandate have been pursued successfully. MINURSO continues to perform the following tasks:

- Monitor the ceasefire;
- Reduce the threat of mines and unexploded ordnances;
- Support the confidence-building measures.

## MINURSO

- Current authorization until 30 April 2017 Security Council resolution 2285 of 29 April 2016
- Strength
- Authorized
- 245 military personnel
- Current strength (31 March 2016)
- 232 total uniformed personnel:
  - 27 troops
  - 205 military observers
  - 84 international civilian personnel\*
  - 157 local civilian staff\*
  - 4 United Nations Volunteers
- \*NB: Statistics for international and local civilians are as of 31 July 2015
- Military personnel
  - 36 states.: Argentina, Austria, Bangladesh, Brazil, China, Croatia, Djibouti, Egypt, El Salvador, France, Germany, Ghana, Guinea, Honduras, **Hungary**, India, Indonesia, Ireland, Italy, Jordan, Kazakhstan, Kyrgyzstan, Malawi, Malaysia, Mongolia, Nepal, Nigeria, Pakistan, Paraguay, Poland, Republic of Korea, Russian Federation, Sri Lanka, Switzerland, Togo, and Yemen.
- Police personnel
- Chad, Egypt, Jordan and Yemen



## Magyar részvétel a MINURSO-ban

- **MINURSO** – UN Mission for the Referendum in Western Sahara (1991. április)
  - 2251/1999. (X. 7.) Korm. Határozat az ENSZ Nyugat-Szaharai Választásokat Ellenőrző Missziója (MINURSO) tevékenységében való magyar részvételről
    - Rendszeresítve: 7 fő, meglévő: 7 fő.
  - A parancsnoki teendőket, az ENSZ felkérésére, 2002 augusztusától 2005 augusztusáig Száraz György vezérőrnagy látta el.

## UNIFIL - United Nations Interim Force in Lebanon

UNIFIL was established by the Security Council in March 1978 by its resolutions 425 (1978) and 426 (1978) to:

- Confirm Israeli withdrawal from southern Lebanon;
- Restore international peace and security; and
- Assist the Lebanese Government in restoring its effective authority in the area.

The concept had to be adjusted twice: following the 1982 Israeli-Lebanese war when the UNIFIL positions were overrun and its functions were limited primarily to humanitarian assistance; and after the Israeli withdrawal from Lebanon to the Blue Line in 2000, enabling the Force to resume its military functions.

Following the July/August 2006 Israeli-Hizbullah war, the Security Council, by resolution 1701 (2006) of 11 August 2006, has significantly enhanced UNIFIL and expanded its original mandate to:

- Monitor the cessation of hostilities;
- Accompany and support the Lebanese Armed Forces (LAF) as they deploy throughout the South, as Israel withdraws its armed forces from Lebanon;
- Coordinate these activities with the Governments of Lebanon and Israel;
- Extend its assistance to help ensure humanitarian access to civilian populations and the voluntary and safe return of displaced persons;
- Assist the LAF in taking steps towards the establishment between the Blue Line and the Litani river of an free of any armed personnel, assets and weapons other than those of the Government of Lebanon and of UNIFIL deployed in this area;
- Assist the Government of Lebanon in securing its borders and other entry points to prevent the entry in Lebanon without its consent of arms or related materiel.



# UNIFIL

Current authorization until 31 August 2015 Security Council resolution 2172 of 26 August 2014

Strength  
Authorized

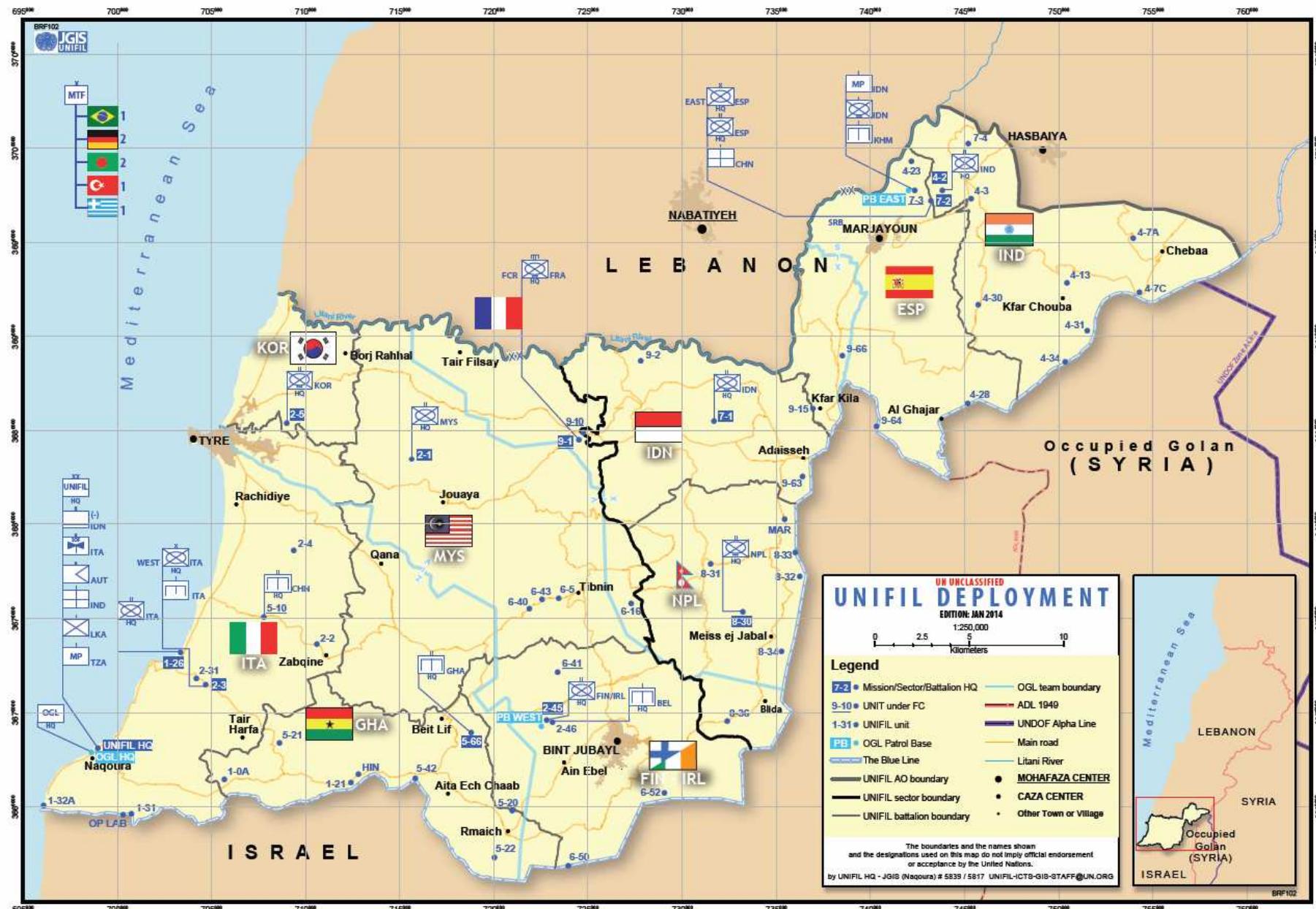
Security Council resolution 1701 of 11 August 2006  
15,000 troops, supported by international and local civilian staff

Current (31 March 2016)  
10,598 total uniformed personnel:  
10,598 troops  
257 international civilian\*  
591 local civilian staff\*

\*NB: Statistics for international and local civilians are as of 31 July 2015

Country contributors of military personnel

38 states: Armenia, Austria, Bangladesh, Belarus, Belgium, Brazil, Brunei, Cambodia, China, Croatia, Cyprus, El Salvador, Fiji, Finland, France, Germany, Ghana, Greece, Guatemala, **Hungary**, India, Indonesia, Ireland, Italy, Kenya, Malaysia, Nepal, Nigeria, Qatar, Republic of Korea, Serbia, Sierra Leone, Slovenia, Spain, Sri Lanka, the former Yugoslav Republic of Macedonia, Turkey and United Republic of Tanzania.



## Magyar részvétel az UNIFIL-ben

- **UNIFIL** – UN Interim Force in Lebanon (1978. március)
  - 44/2006. (X. 10.) OGY határozat az ENSZ libanoni békefenntartó missziójában (UNIFIL) való magyar részvételről
  - 53/2007. (VI. 13.) OGY határozat az ENSZ libanoni békefenntartó missziójában (UNIFIL) való magyar részvételről szóló 44/2006. (X. 10.) OGY határozat módosításáról
  - Rendszeresítve: 4 fő, meglévő: 4 fő** az UNIFIL parancsnokság térképészeti információs szolgálatának állományában. (A magyar katonatérképészek a dél-libanoni Nakula városában lévő UNIFIL Főparancsnokság alárendeltségében látják el a nemzetközi erőket a legfrissebb információkat tartalmazó térképekkel. Emellett pedig végzik a Libanon és Izrael között 2000-ben, az ENSZ által kijelölt Blue Line tűszüneti vonal újbóli meghatározását és pontosítását.)

# Az UNFICYP – United Nations Peacekeeping Force in Cyprus

- 4 March 1964 - Security Council resolution 186 (1964): "*recommends that the function of the Force should be, in the interest of preserving international peace and security, to use its best efforts to prevent a recurrence of fighting and, as necessary, to contribute to the maintenance and restoration of law and order and a return to normal conditions*".
- **Current authorization until 31 July 2016** Security Council resolution 2263 of 289 January 2016
- **Authorized Strength** 929 total uniformed personnel, including 860 troops and 69 police; supported by 39 international civilian personnel and 113 local civilian staff
  - Strength
  - Current (31 March 2016)
  - 1063 total uniformed personnel
  - 995 troops
  - 68 police
  - 33 international civilian personnel\*
  - 118 local civilian staff\*
- \*NB: Statistics for international and local civilians are as of 31 July 2015

## Military personnel

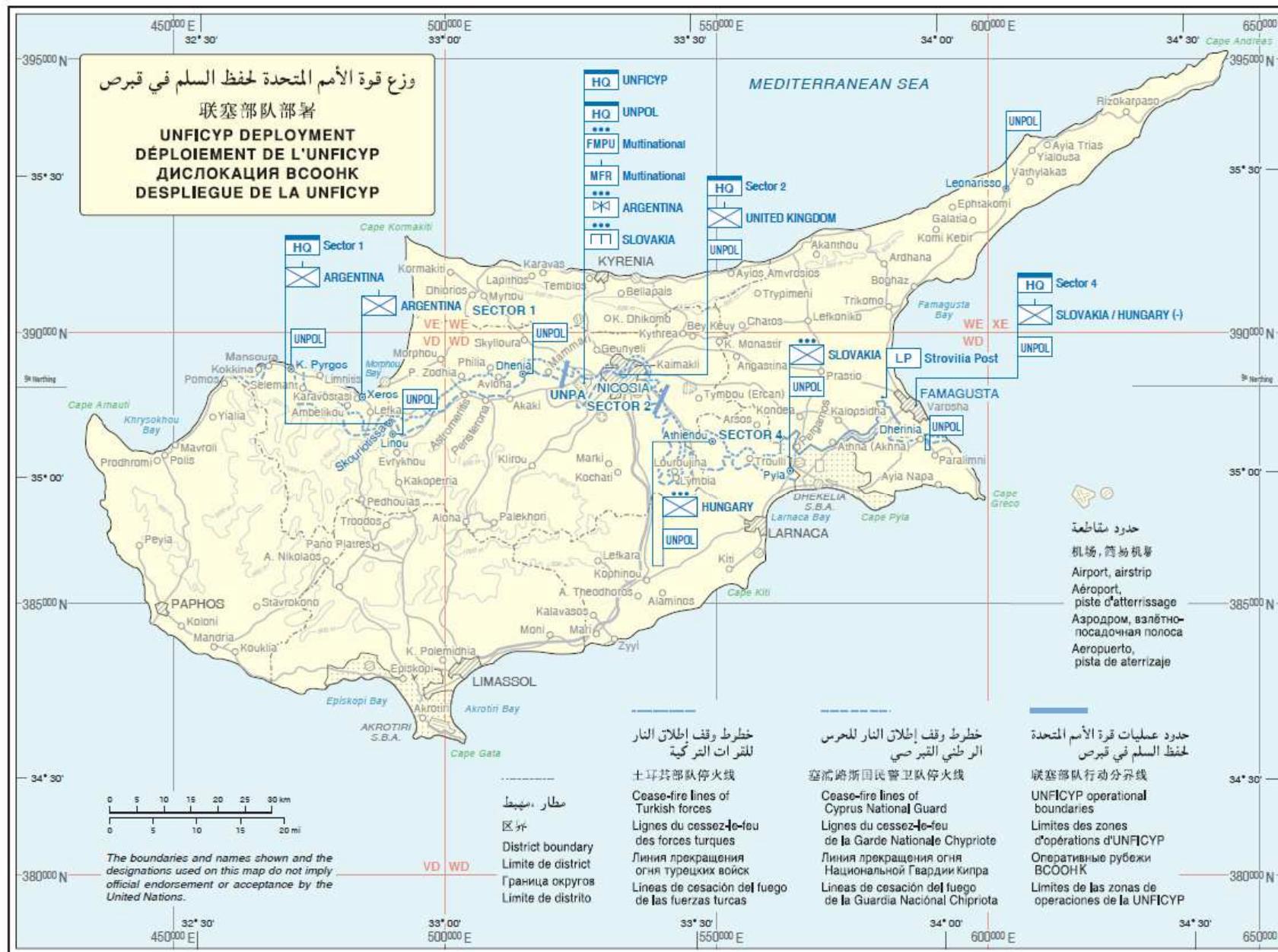
Argentina, Austria, Brazil, Canada, Chile, **Hungary**, Norway, Paraguay, Serbia, Slovakia, Ukraine and United Kingdom.

## Police personnel

Australia, Bosnia and Herzegovina, China, India, Ireland, Lithuania, Montenegro, Romania, Russian Federation, Serbia, Slovakia and Ukraine.

- Special Representative and Head of the United Nations Peacekeeping Force in Cyprus Lisa M. Buttenheim
- Force Commander Major General Kristin Lund





Map No. 2930 Rev. 83 UNITED NATIONS  
January 2014 (Colour)

Department of Field Support  
Cartographic Section

## UNFICYP HUNCON (39. váltás)

- 1993 augusztusa: 4 katonai megfigyelő
- 1995 novembere - 29 fős szakasz
- A magyar kontingens maximális létszáma 122 fő volt.
- Ausztria, Szlovénia kivonult.
- 2001 júniusa óta szlovák békefenntartók a magyar–szlovák békefenntartó zászlóalj keretein belül.
- 2005. január 31-től 84 főre csökkentettünk.
- Buffer Zone keleti, **4-es szektor** (Nicosia dél-keleti részétől a tengerig). A magyar békefenntartó szakasz az ütköző övezet mintegy 75 km<sup>2</sup> -es szakaszát tartja ellenőrzése alatt.
- A szakaszparancsnokság (CSI – Camp Szent István) az ütköző zónán belül, Athienou városban települt. A szakasz öt lövész rajából négy a CSI-ban, egy pedig a PB-91-en (Patrol Base 91) teljesít szolgálatot.
- A magyar kontingens- és a szektor parancsnoksága északi területen, Famagustában van (CGS – Camp General Stefanik). A magyar kontingens harmadik része pedig Nicosiában, az ENSZ erők Főparancsnokságán (UNPA - United Nations Protected Area) teljesít szolgálatot.
- 2010 elején megkezdődött egy 7 fős szerb állomány integrálásának előkészítése a Magyar Kontingens állományába, illetve egy törzstiszti beosztásba.
- A magyarországi és szlovákiai közös célfelkészítés sikeres végrehajtását követően a szerb állomány – 7 fő – missziós feladatait 2010 októberében kezdte meg. A szerb fél jelezte, hogy a jövőben is folytatni kívánja a magyar kontingensen belüli munkát.

## ENSZ visszatérítések rendszere

### Personnel

- General Assembly resolution 68/281 establishes a single rate of reimbursement

- \$ 1,332 (July 2014- June 2016)
- \$1,365 (July 2016-June 2017)
- \$1,410 (1 July 2017 – 30 June 2018)

### Equipment

## Sample of Major Equipment Reimbursement Rates

<b>Monthly Rates</b> <b>Dry Lease + Maintenance + Factors = Wet Lease</b>					
Equipment Description	Generic Fair Market Value	Dry Lease <sup>1</sup>	Maintenance Rate	Factors <sup>2</sup>	Wet Lease
Truck utility/cargo (2.5 to 5 ton) (CP)	\$42,452	\$471	\$313	\$31.36	\$815.36
Military Pattern Jeep (4 X 4) with military radio	\$36,831	\$331	\$946	\$54.34	\$1331.34
Auxiliary power Unit (small capacity)	\$92,004	\$774	\$300	\$41.99	\$1115.99

1 Generic Fair Market Value / Anticipated useful Life / 12

2 Factors are Mission, No-fault Incident and Transportation Factors

## A magyar katonai hozzájárulás lehetőségei

- **ambíció-szint**: Az MH műveleti szerepvállalásának ambíciósztintje éves átlagban 1000 fő
- **prioritások**: az MH leterheltsége, jövőbeli feladatok, finanszírozás kérdése
- **lehetőségek**: az ENSZ részére felajánlható alap-egység a zászlóalj, de lehetőség van kisebb képességek felajánlására, és természetesen katonai megfigyelők kiküldésére, BTKK

Köszönöm megtisztelő figyelmüket!



HONVÉDELMI MINISZTÉRIUM  
VÉDELEMPOLITIKAI FŐOSZTÁLY

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